WILLIAM A-MUNDELL
CHAIRMAN
JIM IR VIN
COMMISSIONER
MARC SPITZER
COMMISSIONER







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ARIZONA CORPORATION COMMISSION 7001 APP

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AZ CORP COMMISSION DOCUMENT CONTROL

Arizona Corporation Commission

DOCKETED

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DATE:

APRIL 17, 2001

DOCKET NO.:

T-03902A-00-0509

TO ALL PARTIES:

DOCKETED BY

Enclosed please find the recommendation of Administrative Law Judge Stephen Gibelli. The recommendation has been filed in the form of an Opinion and Order on:

CENTURYTEL SOLUTIONS, LLC (CC&N/FACILITIES BASED)

Pursuant to A.A.C. R14-3-110(B), you may file exceptions to the recommendation of the Administrative Law Judge by filing an original and ten (10) copies of the exceptions with the Commission's Docket Control at the address listed below by $\underline{4:00}$ p.m. on or before:

APRIL 26, 2001

The enclosed is <u>NOT</u> an order of the Commission, but a recommendation of the Administrative Law Judge to the Commissioners. Consideration of this matter has <u>tentatively</u> been scheduled for the Commission's Working Session and Open Meeting to be held on:

MAY 1, 2001 and MAY 2, 2001

For more information, you may contact Docket Control at (602) 542-3477 or the Hearing Division at (602) 542-4250.

BRIAN C'. McNEIL

EXECUTIVE SECRETARY

1 BEFORE THE ARIZONA CORPORATION COMMISSION 2 WILLIAM A. MUNDELL CHAIRMAN 3 JIM IRVIN **COMMISSIONER** 4 MARC SPITZER COMMISSIONER 5 DOCKET NO. T-03902A-00-0509 IN THE MATTER OF THE APPLICATION OF 6 CENTURYTEL SOLUTIONS, LLC FOR A CERTIFICATE OF CONVENIENCE AND DECISION NO. NECESSITY TO PROVIDE COMPETITIVE FACILITIES-BASED AND RESOLD LOCAL **EXCHANGE AND ACCESS OPINION AND ORDER** TELECOMMUNICATIONS SERVICES 9 DATE OF HEARING: March 28, 2001 10 PLACE OF HEARING: Phoenix, Arizona 11 ADMINISTRATIVE LAW JUDGE: Mr. Stephen Gibelli 12 APPEARANCES: Ms. Phyllis A. Whitten and Ms. Vickie Byrd, 13 SWIDLER BERLIN SHEREFF FRIEDMAN, L.L.P., on behalf of CenturyTel Solutions, LLC; 14 Mr. Devinti Williams, Staff Attorney, Legal Division, 15 on behalf of the Utilities Division of the Arizona Corporation Commission. 16 BY THE COMMISSION: 17 Having considered the entire record herein and being fully advised in the premises, the 18 Arizona Corporation Commission ("Commission") finds, concludes, and orders that: 19 FINDINGS OF FACT 20 CenturyTel Solutions, LLC ("CenturyTel" or "Applicant") is a Louisiana limited 1. 21 liability company, authorized to do business in Arizona since 2000. 22 On July 14, 2000, CenturyTel filed with the Commission an application for a 2. 23 Certificate of Convenience and Necessity ("Certificate") to provide competitive facilities-based and 24 resold local exchange and access telecommunications services in Arizona. 25 On October 6, 2000, Applicant filed an Affidavit of Publication indicating compliance 26 with the Commission's notice requirements. 27 On December 6, 2000, Century Tel filed an update to its application. 28

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- 5. On January 23, 2001, the Commission's Utilities Division Staff ("Staff") filed its Staff Report, which recommended approval of the application and included a number of additional recommendations.
- 6. On March 20, 2001, Century Tel filed updated financial statements in support of its application.
- 7. Pursuant to the Commission's January 29, 2001 Procedural Order, a hearing was held on March 28, 2001, and Applicant and Staff presented evidence.
- 8. The management of CenturyTel has many years of experience in the telecommunications industry.
- 9. Applicant has the technical capability to provide the services that are proposed in its application.
- 10. Currently there are several incumbent providers of local exchange telecommunications services in the service territory requested by Applicant, and at least several other entities have been authorized to provide competitive local exchange services in all or portions of that territory.
 - It is appropriate to classify all of Applicant's authorized services as competitive. 11.
- The Staff Report stated that Applicant has no market power and the reasonableness of 12. its rates would be evaluated in a market with numerous competitors.
- According to Staff, CenturyTel has submitted the financial statements of its parent 13. company, Century Tel, Inc. for the year ended December 31, 1999. These financial data list assets of \$4.71 billion, total shareholders' equity of \$1.85 billion, and net income of \$239.77 million on operating revenues of \$1.68 billion. CenturyTel also submitted the financial statements of its parent company for the nine months ending September 30, 2000. These statements list assets of \$6.3 billion and retained earnings of \$1.3 billion.
- On April 4, 2001, CenturyTel filed a letter indicating that it is not opposed to 14. obtaining a performance bond as a condition to providing services in Arizona.
- 15. On April 10, 2001, Staff filed a Response to Century Tel's letter indicating that Staff is amending its Report to condition CenturyTel's Certificate upon it procuring a performance bond.
 - 16. Staff recommends that CenturyTel's application for a Certificate to provide

| 1 | competitive facilities-based and resold local exchange and access telecommunications services be | | | | | |
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| 2 | granted subject to the conditions that: | | | | | |
| 3 | | (a) | In order to protect its customers, Applicant procure a performance bond equal to a minimum of \$100,000 sufficient to cover any prepayments or deposits | | | |
| 4 | | | collected from the applicant's customers, and the amount of the performance bond should be increased if at any time it would be insufficient to cover the | | | |
| 5 | | | aforementioned requirement; | | | |
| 6 | | (b) | unless it provides services solely through the use of its own facilities, Applicant procure an Interconnection Agreement before being allowed to offer | | | |
| 7 | | | local exchange service; | | | |
| 8 | . (| (c) | Applicant will not provide service in the service territory of its affiliate, CenturyTel of the Southwest d/b/a CenturyTel; | | | |
| 9 | | | | | | |
| 0 | (| (d) | Applicant file with the Commission, within 30 days of an Order approving an interconnection agreement, its plan to have its customers telephone numbers | | | |
| 1 | | | included in the incumbent's Directories and Directory Assistance databases; | | | |
| 2 | | (e) | Applicant pursue permanent number portability arrangements with other LECs pursuant to Commission rules, federal laws and federal rules; | | | |
| 3 | | (f) | Applicant abide by and participate in the AUSF mechanism instituted in the AUSF mechanism in the AU | | | |
| 4 | | Decision No. 59623, dated April 24, 1996 (Docket No. RT-T-03908A-00-0559E-95-0498); | | | | |
| 5 | | (g) | Applicant abide by the quality of service standards that were approved by the Commission for USWC in Docket No. T-0151B-93-0183; | | | |
| 7 | | (h) | in areas where Applicant is the sole provider of local exchange service | | | |
| 8 | | | facilities, CenturyTel provide customers with access to alternative providers of service pursuant to the provisions of Commission rules, federal laws and federal rules; | | | |
| 9 | | (i) | Applicant certify, through the 911 service provider in the area in which it | | | |
| 20 | | | intends to provide service, that all issues associated with the provision of 911 service have been resolved with the emergency service providers within 30 | | | |
| 21 | | | days of an Order in this matter; | | | |
| 22 | | (j) | Applicant abide by all the Commission decisions and policies regarding CLASS services; | | | |
| 23 | | (k) | Applicant provide 2-PIC equal access; | | | |
| 24 25 | | (l) | Applicant notify the Commission immediately upon changes to CenturyTel's address or telephone number; | | | |
| | | (m) | Applicant comply with all Commission rules, orders, and other requirements | | | |
| 26 | | • / | relevant to the provision of intrastate telecommunications service; | | | |
| 27 | | (n) | Applicant maintain its accounts and records as required by the Commission; | | | |
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- (o) Applicant file with the Commission all financial and other reports that the Commission may require, and in a form and at such times as the Commission may designate;
- (p) Applicant be ordered to maintain on file with the Commission all current tariffs and rates, and any service standards that the Commission may require;
- (q) Applicant cooperate with the Commission investigations of customer complaints; and,
- (r) Applicant participate in and contribute to a universal service fund, as required by the Commission;
- 17. Staff further recommended that CenturyTel's tariffs be approved on an interim basis subject to the following:
 - (a) That CenturyTel file conforming tariffs within 30 days of an Order in this matter, and in accordance with the Decision;
 - (b) That CenturyTel should be required to file in this Docket, within 18 months of the date it first provides service following certification, sufficient information for Staff analysis and recommendation for a fair value finding, as well as for an analysis and recommendation for permanent tariff approval. This information must include, at a minimum, the following:
 - 1. A dollar amount representing the total revenue for the first twelve months of telecommunications service provided to Arizona customers by CenturyTel following certification, adjusted to reflect the maximum rates that CenturyTel has requested in its tariff. This adjusted total revenue figure could be calculated as the number of units sold for all services offered times the maximum charge per unit.
 - 2. The total actual operating expenses for the first twelve months of telecommunications service provided to Arizona customers by CenturyTel following certification.
 - 3. The value of all assets, listed by major category, used for the first twelve months of telecommunications services provided to Arizona customers by CenturyTel following certification. Assets are not limited to plant and equipment. Items such as office equipment and office supplies should be included in this list.
 - (c) CenturyTel's failure to meet the condition to timely file sufficient information for a fair value finding and analysis and recommendation of permanent tariffs shall result in the expiration of the Certificate of Convenience and Necessity and of the tariffs.
 - 18. On August 29, 2000, the Court of Appeals, Division One, ("Court") issued its Opinion

in Cause No. 1 CA-CV 98-0672 ("Opinion"). The Court determined that Article XV, Section 14 of the Arizona Constitution requires the Commission to "determine fair value rate base ("FVRB") for all public service corporations in Arizona prior to setting their rates and charges."

19. On October 26, 2000, the Commission filed a Petition for Review to the Arizona Supreme Court. On February 13, 2001, the Commission's Petition was granted. However, at this time we are going to request FVRB information to insure compliance with the Constitution should the ultimate decision of the Supreme Court affirm the Court's interpretation of Section 14. We also are concerned that the cost and complexity of FVRB determinations must not offend the Telecommunications Act of 1996.

CONCLUSIONS OF LAW

- 1. Applicant is a public service corporation within the meaning of Article XV of the Arizona Constitution and A.R.S. §§ 40-281 and 40-282.
- 2. The Commission has jurisdiction over Applicant and the subject matter of the application.
 - 3. Notice of the application was given in accordance with the law.
- 4. A.R.S. § 40-282 allows a telecommunications company to file an application for a Certificate to provide competitive telecommunications services.
- 5. Pursuant to Article XV of the Arizona Constitution as well as the Arizona Revised Statutes, it is in the public interest for Applicant to provide the telecommunications services set forth in its application.
- 6. Applicant is a fit and proper entity to receive a Certificate authorizing it to provide competitive facilities-based and resold local exchange and access telecommunications services in Arizona as conditioned by Staff's recommendations as modified below.
- 7. The telecommunications services that the Applicant intends to provide are competitive within Arizona.
- 8. Pursuant to Article XV of the Arizona Constitution as well as the Competitive Rules, it is just and reasonable and in the public interest for Applicant to establish rates and charges which are not less than the Applicant's total service long-run incremental costs of providing the competitive

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services approved herein.

9. Staff's recommendations in Findings of Fact Nos. 16 and 17 are reasonable and should be adopted, in addition to further orders below.

ORDER

IT IS THEREFORE ORDERED that the application of CenturyTel Solutions, LLC for a Certificate of Convenience and Necessity for authority to provide competitive facilities-based and resold local exchange and access telecommunications services in Arizona shall be, and is hereby, granted, as conditioned herein.

IT IS FURTHER ORDERED that CenturyTel Solutions, LLC shall comply with all of the Staff recommendations set forth in Findings of Fact Nos. 16 and 17.

IT IS FURTHER ORDERED that CenturyTel Solutions, LLC shall file an application with the Commission, pursuant to A.A.C. R14-2-1107, if it desires to discontinue service and shall notify each of its customers and the Commission at least 30 days prior to filing an application to discontinue service. Any failure to comply with this requirement may result in forfeiture of the Applicant's performance bond.

IT IS FURTHER ORDERED that proof of the performance bond should be docketed within 90 days of the effective date of this Decision.

IT IS FURTHER ORDERED that after one year of operation under the Certificate granted by the Commission, the Applicant shall be allowed to file a request for cancellation of its established performance bond. Such request should be accompanied by information demonstrating the Applicant's financial ability. Upon receipt of such filing and after Staff review, Staff will forward its recommendation to the Commission for a Decision that the requested cancellation is in the public interest.

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DECISION NO.

| 1 | IT IS FURTHER ORDERED that CenturyTel Solutions, LLC shall notify the Commission | | | | | | |
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| 2 | immediately upon changes to CenturyTel's address or telephone number. | | | | | | |
| 3 | IT IS FURTHER ORDERED that this Decision shall become effective immediately. | | | | | | |
| 4 | BY ORDER OF THE ARIZONA CORPORATION COMMISSION. | | | | | | |
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| 7 | CHAIRMAN | | COMMISSIONER | | COMMISSIONER | | |
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| 9 10 11 | | | IN WITNESS WHEREOF, Secretary of the Arizona hereunto set my hand and Commission to be affixed at this day of | Corporation l caused the the Capitol, in | Commission, have official seal of the | | |
| 12 | | | tills day of | _, 2001. | | | |
| 13 14 | | | BRIAN C. McNEIL EXECUTIVE SECRETARY | r | | | |
| 15 16 | DISSENT SG:dap | · · · · · · · · · · · · · · · · · · · | | | | | |
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| 1 | SERVICE LIST FOR: | CENTURYTEL SOLUTIONS, LLC |
| 2 | DOCKET NO.: | T-03902A-00-0509 |
| 3 | | |
| 4 | Phyllis A. Whitten SWIDLER BERLIN SHEREFF FRIEDM 3000 K Street, NW, Suite 300 | AN, LLP |
| 5 | Washington, D.C. 20007-5116 Attorneys for CenturyTel Solutions, LLC | |
| 7 | Christopher Kempley, Chief Counsel Devinti Williams | |
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